

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00  
SAJ-01 DODE-00 H-01 NSC-05 EB-08 COME-00 FRB-03 CU-02  
OIC-02 BIB-01 /095 W  
-----032115Z 009268 /73

R 021700Z MAR 77  
FM USMISSION NATO  
TO SECSTATE WASHDC 1971  
INFO ALL NATO CAPITALS 6868  
AMEMBASSY MOSCOW  
AMEMBASSY PRAGUE  
AMEMBASSY WARSAW  
AMEMBASSY BERLIN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY SOFIA  
USMISSION GENEVA  
USMISSION EC BRUSSELS  
USMISSION BERLIN  
AMEMBASSY BELGRADE  
USMISSION OECD PARIS

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EO11652 GDS  
TAGS EGEN CSCE NATO  
SUBJECT ECONADS: CSCE BASKET II

REF A. STATE 13664 (NOTAL B. USNATO 1118 (NOTAL  
C. USNATO 1000 NOTAL

SUMMARY: MARCH 3 ECONADS DISCUSSED PREPARATIONS FOR MARCH 21  
EXPERTS MEETING ON CSCE BASKET II, RECEIVING  
FURTHER CANADIAN COMMENTS ON PREPARATIONS FOR BELGRADE REVIEW  
MEETINGS. UK WAS GENERALLY AGREEABLE TO US FOLLOW-UP PROPOSALS  
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(EXCEPT INCREASED VISA LIBERALITY FOR BLOC BUSINESS REPS) BUT  
WAS UNABLE AS YET TO PROVIDE DETAILS OF EC-9 CONSULTATIONS ON  
BREZHNEV PROPOSAL. SEVERAL MEMBERS ANNOUNCED  
REPRESENTATION AT EXPERT SESSION. END SUMMARY.

1. AT MARCH 3 ECONADS MEETING CANADIAN REP (MCNAB)  
CIRCULATED PORTIONS OF A TELEGRAM HE HAD JUST RECEIVED FROM  
OTTAWA (QUOTED IN PARA 5 BELOW) WHICH EMPHASIZES  
CANADIAN DESIRE TO STRESS IMPLEMENTATION OF FINAL ACT  
PROVISIONS. HE ALSO EXPRESSED DISQUIET THAT OTHER ALLIES

MIGHT BE SOFTENING THEIR ATTITUDES TOWARDS ACCEPTABILITY OF BREZHNEV PROPOSALS, AND DIRECTED A SPECIFIC QUERY TO NORWEGIAN REP IN CONTEXT OF NORWEGIAN AIR POLLUTION INITIATIVE AT MEETING OF ECE SCIENCE AND TECHNOLOGY ADVISORS. NORWEGIAN REP (BULL) SAID HE WAS UNINFORMED, BUT HOPED TO CIRCULATE CURRENT NORWEGIAN VIEWS SOON.

2. DUTCH REP (GEVERS) REPEATED INFORMATION PREVIOUSLY SURFACED IN POLADS (REF C) THAT DUTCH AMBASSADOR IN MOSCOW HAD BEEN INFORMED THAT BREZHNEV'S PROPOSALS WOULD NOT BE PRESSED IN BELGRADE SINCE THEY WERE WITHIN THE COMPETENCE OF ECE.

3. UK REP (HULSE) REGRETED THAT EC COUNCIL HAD NOT AS YET APPROVED THEIR CSCE EXPERTS' PAPERS ON ANALYSIS OF BREZHNEV PROPOSALS AND ON TREATMENT OF THEM AT ECE 32ND ANNUAL SESSION. PAPERS ARE TO COME BEFORE THE EUROPEAN COUNCIL MARCH 8 AND HE HOPED TO BE ABLE TO CIRCULATE THEM PROMPTLY THEREAFTER. HE AHAD ALSO BEEN TOLD INFORMALLY BY FCO THAT THEY HAD NO DIFFICULTY WITH US PROPOSALS IN REF A, EXCEPT THAT OF DEALING WITH MORE LIBERAL VISA TREATMENT OF BLOC BUSINESSMEN.

4. CHAIRMAN(S EFFORTS TO IDENTIFY PARTICIPATION IN MARCH 21 EXPERT MEETING ON BASKET II WAS ONLY PARTIALLY SUCCESSFUL. ONLY UK (REEVE, FCO), GERMAN (MOHRMAN, MINISTRY FOR ECONOMIC AFFAIRS AND VAN GROLL, MFA) AND U.S. (MARESCA, SWARTZ, KOVACH AND HEISS, PER STATE 46534 NOTAL) NAMED THEIR EXPERTS.

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PORTRUGUESE REP HAD PREVIOUSLY CIRCULATED LETTER NAMING: MR. ANTONIO FORTUNATO DE ALMEIDA, HEAD OF THE PORTUGUESE DELEGATION AT THE SECOND PHASE OF THE CSCE CONFERENCE IN GENEVA, AND MR. F. FALCAO MACHADO AND MR. J. ALMEIDA FERNANDES, EXPERTS. CHAIRMAN ASKED OTHERS TO INFORM HI (AND CONCURRENTLY ALL MEMBERS OF THE COMMITTEE) WHEN FURTHER NAMES WERE ABAILABLE. ITALIAN REP (TESTORI) SAID HE BELIEVED HIS EXPERT WOULD BE G. RAITANO AND NORWEGIAN EXPECTED REPRESENTATION FROM MFA, OSLO AND NORWEGIAN ECE DELEGATION, BUT THIS FAR HAD NO FURTHER CONFIRMATION.

5. BEGIN TEXT OF TELEGRAM CUT - AND - PAST PROVIDED BY CANADIAN REP:

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R 021700Z MAR 77  
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INFO ALL NATO CAPITALS 6869  
AMEMBASSY MOSCOW  
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USMISSION BERLIN  
AMEMBASSY BELGRADE  
USMISSION OECD PARIS

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2. ON NEW PROPOSALS GENERALLY, WE DO NOT/NOT FAVOUR MAKING PROPOSALS FOR SAKE OF DOING SO. OUR PRESENT THINKING IS THAT BLGRAD MTG SHOULD LOOK AT BASIC AIMS OF FINAL ACT AND DETERMINE TO WHAT EXTENT THESE HAVE BEEN OR ARE BEING ACHIEVED. WHERE THERE ARE DEFICIENCIES BLGRAD MTG SHOULD ADDRESS ITSELF TO WAYS IN WHICH IMPROVEMENTS CAN BE MADE. GRAB-BAG APPROACH TO PROPOSALS APPEARS TOO MUCH LIKE MAKE-WORK EXERCISE AND COULD MERELY GIVE IMPRESSION OF FORWARD MOVEMENT IN IMPLEMENTATION OF FINAL ACT WITHOUT FUNDAMENTAL IMPROVEMENTS BEING ACHIEVED.

3. TAKING ITS LEAD FROM DISCUSSIONS IN REINFORCED PAC OF FEB 7,  
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ECONADS MIGHT TRY TO IDENTIFY WHERE MAIN DEFICIENCIES IN IMPLEMENTATION LIE AND DEAL WITH THEM UNDER BROAD THEMES, RELATING ANY NEW PROPOSALS WHICH ARE FOUND TO BE NECESSARY TO THESE THEMES. OUR IMPRESSION IS THAT FREER FLOW OF ECONOMIC AND COMMERCIAL INFORMATION IS ONE OF MAJOR AREAS WHERE IMPROVEMENT IS REQUIRED.

...2  
IF OTHER DELS AGREE, ECONADS COULD TRY TO WORK OUT PACKAGE PROPOSAL CONTAINING WAYS THIS CAN BE ACHIEVED. PRIORITY SHOULD PERHAPS BE GIVEN TO ENSURING AVAILABILITY OF BASIC INFO SUCH AS DIRECTORIES (AS SUGGESTED BY US), LAWS AND REGS CONCERNING FOREIGN TRADE (INCLUDING THOSE AFFECTING ACTIVITIES OF BUSINESSMEN IN HOST COUNTRIES) AND INFO HELPFUL IN DETERMINING ECONOMIC AND COMMERCIAL TRENDS. SIMILAR APPROACH MIGHT BE CONSIDERED REGARDING FREER FLOW OF INFO ON SCIENCE AND TECHNOLOGY TO ENSURE RECIPROCITY IN WHAT CURRENTLY APPEARS TO BE ONE-WAY FLOW TO EAST.

4. MAJOR INTEREST SHOULD BE TO IDENTIFY AREAS WHERE PROGRESS IS REQUIRED WITHOUT GETTING TOO WRAPPED UP IN INDIVIDUAL AND UNRELATED PROPOSALS WHICH DO LITTLE TO ENSURE THAT BGRAD COMES

TO GRIPS WITH BASIC PROBLEMS ENCOUNTERED IN IMPEMENTING EXISTING COMMITMENTS BUT WHICH SIMPLY DIVERT ATTENTION FROM FUNDAMENTAL OBJECTIVES OF FINAL ACT. FACT THAT EASTERN EUROPEANS HAVE ALREADY GIVEN EVIDENCE OF SOME CONCERN THAT WEST HAS NOT/NOT PUT FORWARD ANY NEW PROPOSALS SUGGESTS THAT ONE OF THEIR AIMS AT BGRAD WILL INDEED BE TO DRAW ATTENTION AWAY FROM FINAL ACT AND TO NEW AREAS AS MUCH AS POSSIBLE. WE THINK IDEA OF DRAWING UP ANY NEW PROPOSALS ON BASIS OF ANALYSIS OF DEFICIENCIES IN IMPLEMENTATION TO DATE WILL SERVE PURPOSE OF MAINTAINING FINAL ACT AS FOCUS OF ATTENTION AT BELGRADE WHILE AT SAME TIME MOVING WHOLE CSCE PROCESS FORWARD. STRAUSZ-HUPE

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